

#### Memorandum

**TO:** Diridon Station Joint Policy Advisory Board

**FROM:** Marian Lee/Melissa Reggiardo, Diridon Business Case Director/Manager

**DATE:** November 15, 2023

**SUBJECT:** Diridon Business Case Update

#### FOR INFORMATION ONLY

#### **INTRODUCTION:**

The Peninsula Corridor Joint Powers Authority (Caltrain), City of San José, Santa Clara Valley Transportation Authority (VTA), California High-Speed Rail Authority (HSR), and the Metropolitan Transportation Commission (MTC), referred to as the Partner Agencies, are jointly planning the future Diridon Station through a planning process referred to as the "Business Case". The future station will be one of the nation's leading transportation hubs, bringing together local, regional, and state rail and bus services and acting as a gateway to Downtown San Jose and surrounding neighborhoods.

The current efforts are focused on taking the original Concept Layout agreed to by the Partners in 2020 and investigating aspects of the station that require further analysis and considering modifications that would reduce the program impact while still delivering on goals and objectives. This process is needed to develop station design alternatives that are functional, fundable and implementable. This process also includes identifying a governance structure needed to make this vision a reality.

The first phase of the Business Case, which is targeted for completion by the summer of 2024, will bring forth two station design alternatives that we can discuss with the community at-large. We ultimately need to select one, obtain environmental clearance, develop a funding strategy and build it. The Business Case process will also identify program delivery governance options needed to deliver the vision.

#### **DISCUSSION:**

#### Alternatives Development

The presentation will focus on the methodical process for developing station design alternatives. It highlights the need to ensure optimal station functionality while considering multiple station components that provide both opportunities and constraints to making station design decisions. The key station components that need particular attention are the Diridon historic station building, the PG&E substation, connections to BART Silicon Valley, VTA light rail, and the Airport Connector, and Caltrain's Central Equipment Maintenance and Operations Facility (CEMOF).



The historic station will be discussed at this meeting, the remaining station components will be covered at the next JPAB meeting.

#### Historic Station

The original Concept Layout suggested the historic station be relocated to allow for expanded rail infrastructure and station facilities that could better accommodate future passenger flows. Given the significance of the Diridon historic station, the Business Case is revisiting this assumption. Based on reevaluation, we will present information that shows promise for adaptive reuse instead of relocation. Any modification to the existing building will trigger local, state and federal historic preservation regulations. However, historic preservation regulations are generally more favorable to adaptive reuse options, rather than relocation. Additionally, the historic Community Partners seem most receptive to adaptive reuse.

#### Governance Update

Governance work is continuing to advance. The November JPAB meeting includes a brief update on governance work, but the Partners recognize that additional time with the General Managers/Executive Directors is needed before a detailed proposal is presented. There is general consensus on moving forward on a parallel path for defining an Integrated Team to advance planning and environmental and setting up a governance structure for project delivery. The goal is to present a proposal on the Integrated Team at the February JPAB meeting and discuss potential governance structures at the May JPAB meeting.

#### November 15, 2023



# Joint Policy Advisory Board Meeting Business Case Update





#### **Today's Focus**



#### Introduction

Where We're Headed

#### **Alternatives Development**

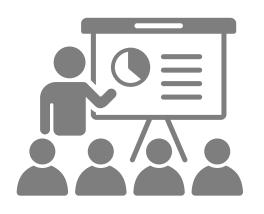
Alternatives Development Process
Key Station Components
Historic Station

#### **Governance Update**

**Looking Ahead** 

#### Where We're Headed



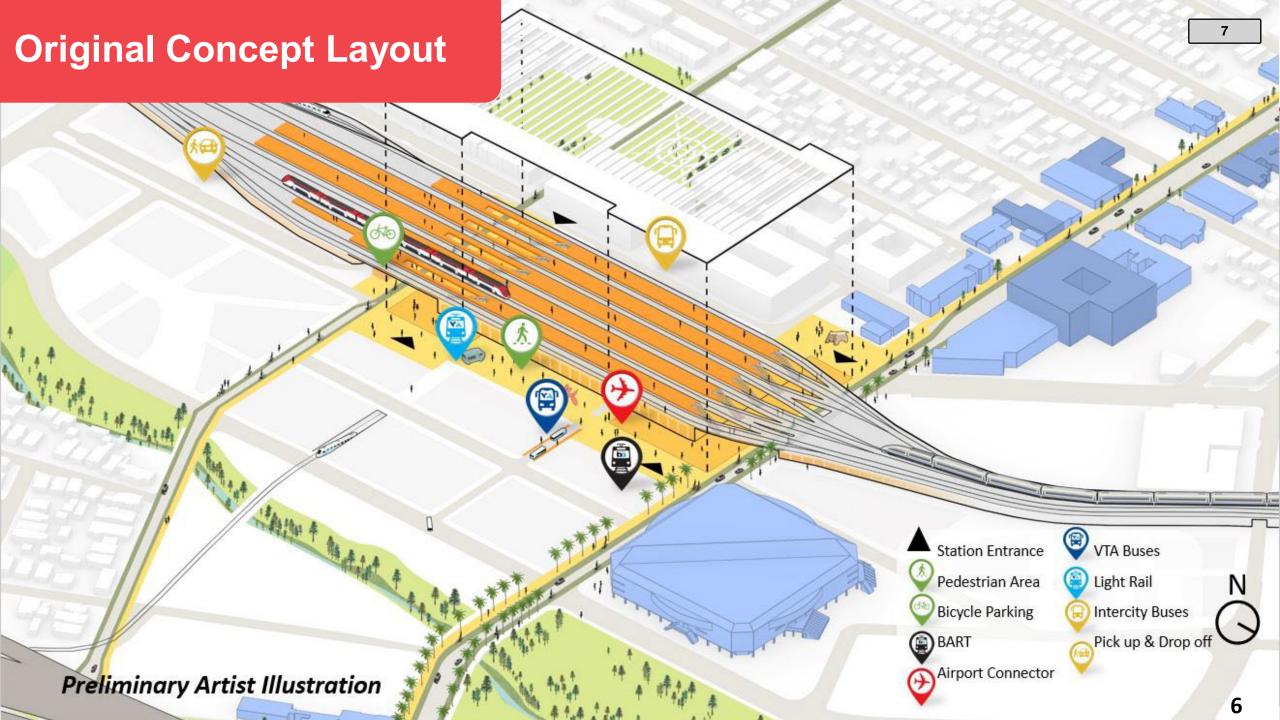


**JPAB** 

Meetings

#### **Community Partners Engagement Alternatives Alternatives** Development, cont. Two Alternatives **Key Station** Two Alternatives for Community Components, cont. for Discussion Outreach **AUG FEB MAY Integrated Team Integrated Team Governance Options** Organization **Action Plan Governance Options** Governance





#### **Partner-Approved Vision Statement**



Diridon Station will be one of the nation's leading transportation hubs, bringing together Caltrain, Capitol Corridor, ACE, Amtrak, BART, California High-Speed Rail, VTA light rail, and local and regional bus services. Diridon Station will make San José one of the most easily accessible places in the state - safely and seamlessly integrating transit with active modes of travel and improving the efficiency and capacity of rail operations.

Acting as a gateway to Downtown San José and surrounding neighborhoods, Diridon Station will connect people, businesses, and communities, providing easy access to other regional and statewide population and employment centers. Through a thoughtful and considered approach to phasing, the redevelopment process will seek to maintain efficient operations and a positive passenger experience.

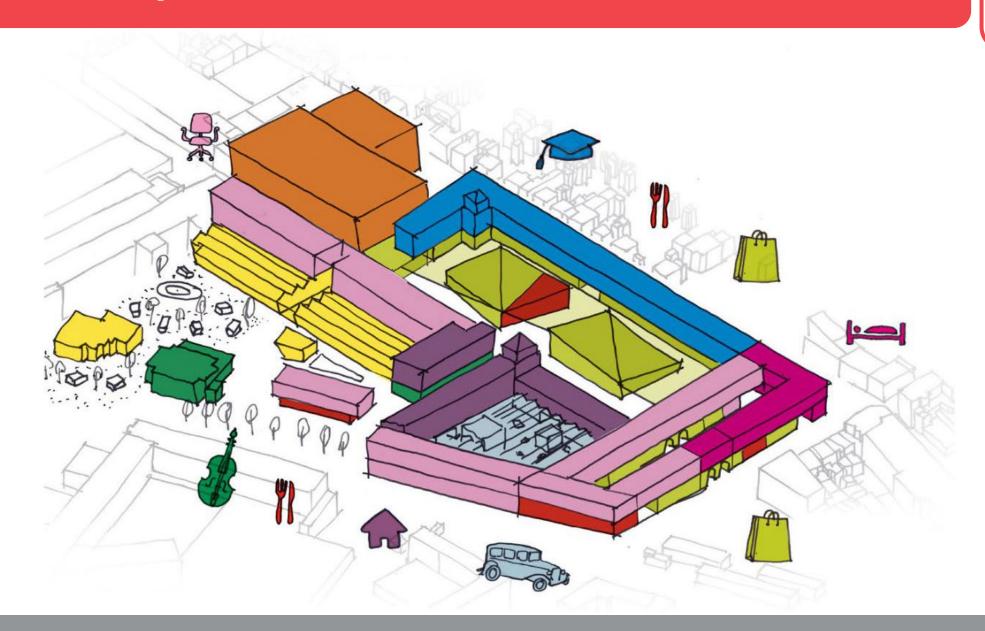
Diridon Station will promote economic prosperity and social equity locally and regionally.

This project will produce a future-proof, adaptive, and innovative station that is a vibrant destination and complements other economic and social development initiatives.



# **Station Components**





#### **Alternatives Development Process**





#### **Intermodal Operations Analysis**



- Anchor to needed transit service levels
- Operations Analysis track/platform configuration underway
- Analysis on-going:
  - Concourse locations
  - Passenger flow
  - Connectivity between modes









#### **Key Station Components**





PG&E

**Substation** 



**BART** Entrances



**Historic Station** 



Light Rail Station Location/ Alignment



Caltrain Maintenance Facility



Airport Connector Landing

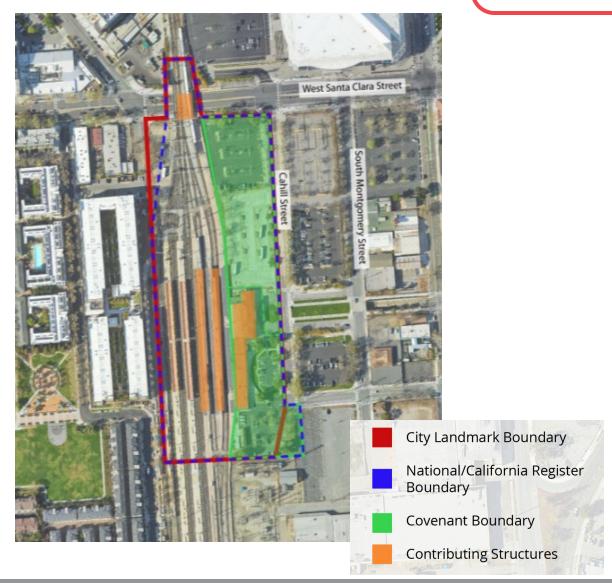


#### **Historic Designation & Boundaries**



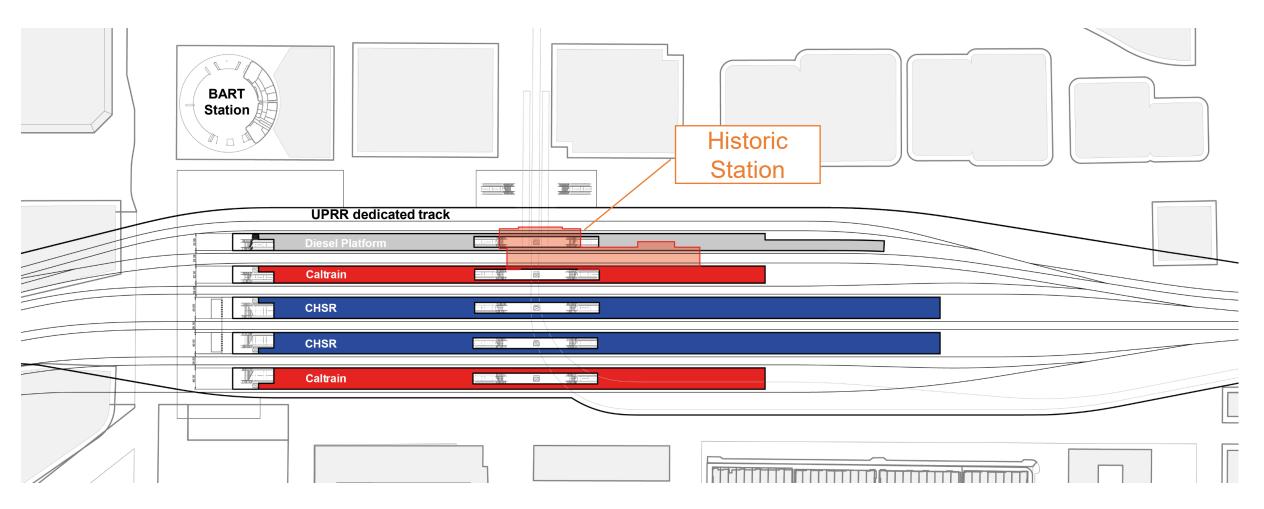
#### Station Building was built in 1932-35

- National Register of Historic Places -Historic District (1993)
- California Register of Historical Resources
- City of San José Landmark (1993)
- Covenant South Bay Historical Railroad Society (1992)
- Each designation has its own boundary
- Preservation review will be considering potential impacts accordingly



# Original Concept Layout with Historic Station Overlay





\*all platforms 40' width

#### **Historic Station**



#### Potential Options for the Historic Station:







#### **Categories of Significance**





#### PRIMARY SIGNIFICANCE

Features or spaces that date to the period of significance (1932-1935) and are the most historically significant components of the building.



Features or spaces that date to the period of significance (1932-1935) and are characterized by a lesser degree of significance or are slightly altered elements. They cumulatively contribute to the overall historic character of the building.



#### **NON-CONTRIBUTING**

Features or spaces that were constructed after the period of significance (post-1935), have been significantly altered, or do not contribute to the overall historic character of the building. These features are not considered historic.

## **Significance Diagrams**

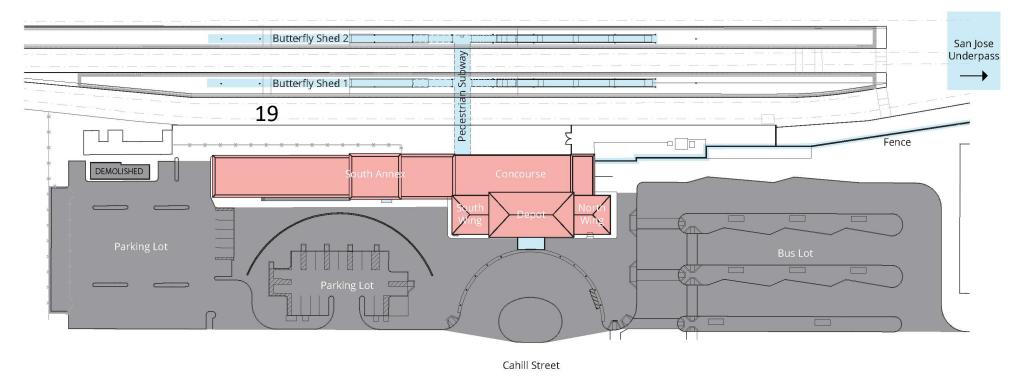


#### CATEGORIES OF SIGNIFICANCE

PRIMARY SIGNIFICANCE

SECONDARY SIGNIFICANCE

NON-CONTRIBUTING







## **Significance Diagrams**

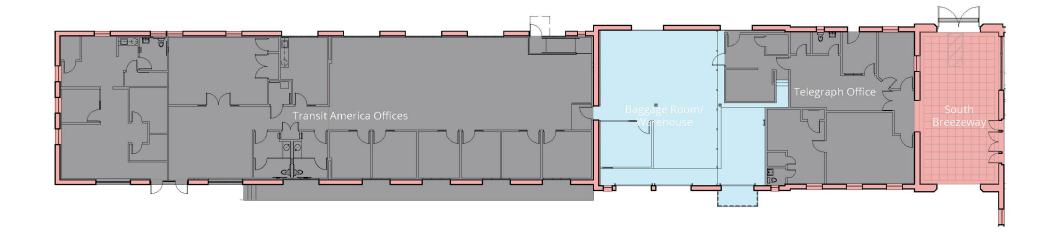


#### CATEGORIES OF SIGNIFICANCE

PRIMARY SIGNIFICANCE

SECONDARY SIGNIFICANCE

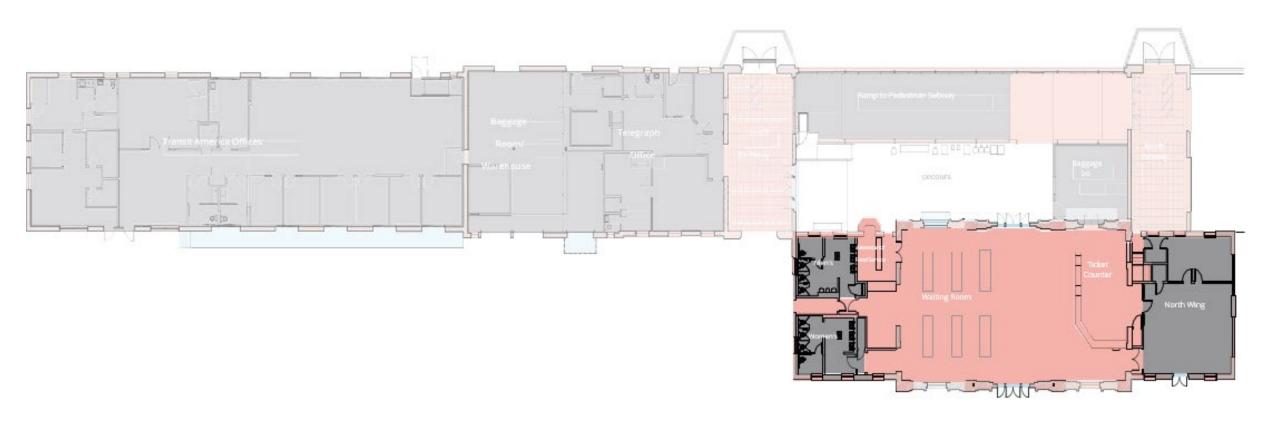
NON-CONTRIBUTING





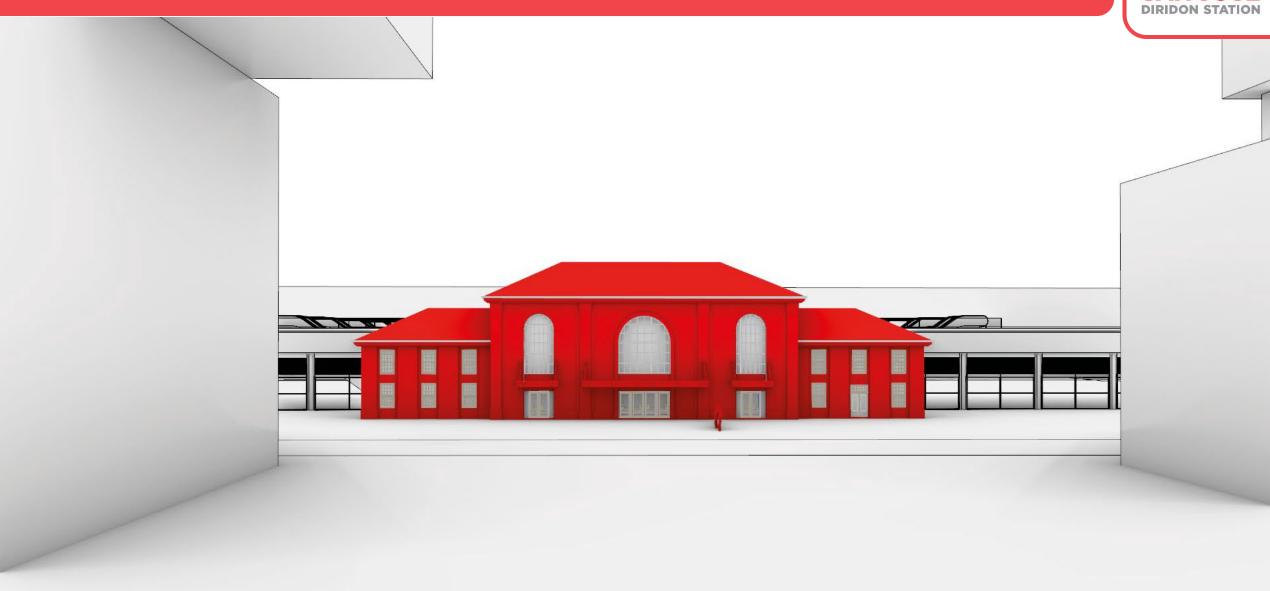
# **Prioritize Significance**





# **Station Hall as Centerpiece**





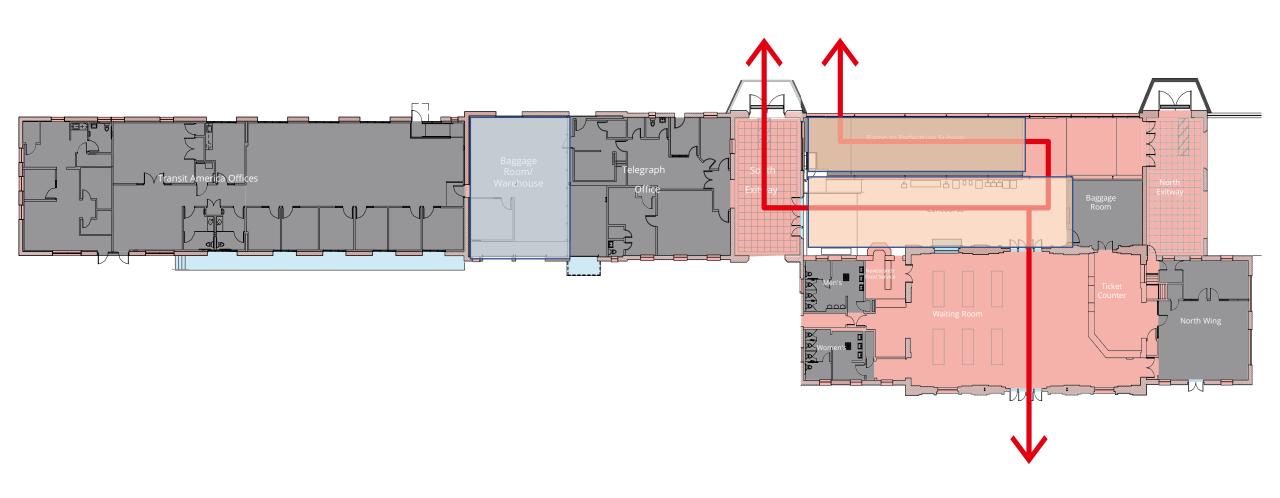
# **Station Hall as Centerpiece**





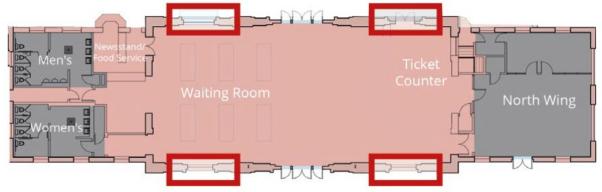
# **Adapt Circulation**



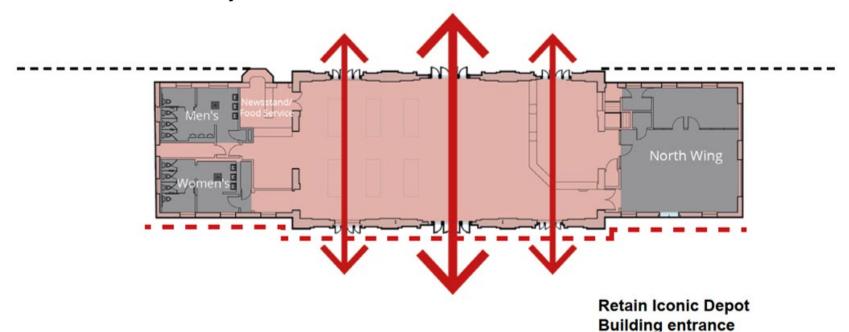


# **Adapt Circulation**

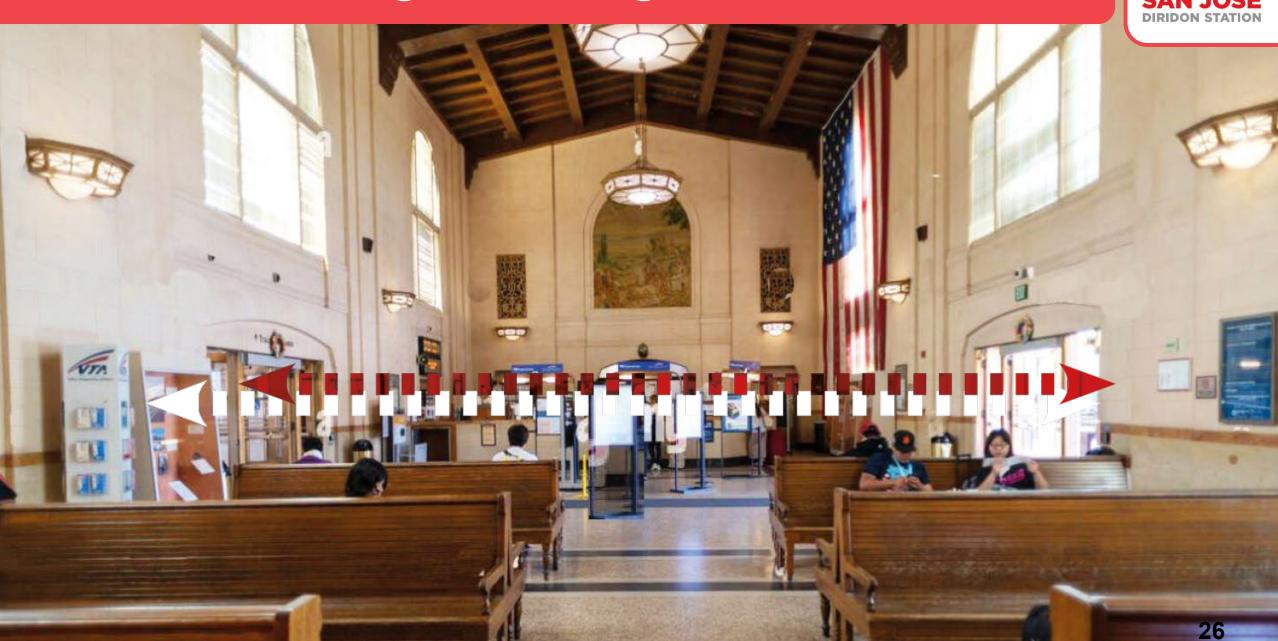




Open up windows into door ways



# Station Building – Existing



# Station Building – Adapted

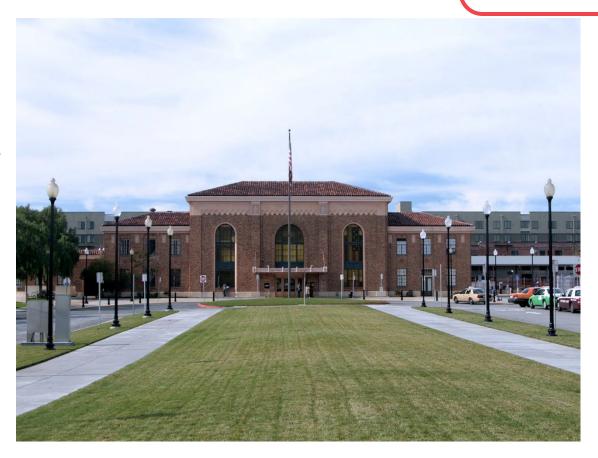
#### **Community Conversations**





**Convened Historic Station Community Members Group:** 

- South Bay Historic Railroad Society
- Preservation Action Council San Jose
- History San Jose
- Diridon Area Neighborhood Group
- Rod Diridon
- San Jose Historic Landmarks Committee
- Consulting on how the Historic Station fits into station alternatives
- Assisting with design input and components



#### **Historic Station Community Members Input**





Prioritize
main hall and
building shell but
preserve as much
as possible



Supportive of adaptive reuse to improve circulation



Relocation generally not desirable unless shifted onsite

## **Challenging Regulatory Process**



Loca	City Landmark
State	Covenant
	PRC 5027
	CEQA
	NEPA
Federal	4f
	S106

The primary local requirements and federal / state laws applicable to Diridon Station are:

- 1) City of San José Historic Preservation Ordinance and General Plan Policies
- 2) Preservation Covenant
- 3) California Public Resources Code Section 5027 (PRC §5027)
- 4) The California Environmental Quality Act (CEQA)
- 5) The National Environmental Policy Act (NEPA)
- 6) Section 4(f) of the Department of Transportation Act of 1966
- 7) Section 106 of the National Historic Preservation Act (NHPA), as amended

#### Challenges to Adaptive Reuse



- Adaptive reuse may be the most feasible option for the historic station
- However, there are challenges with adaptive reuse:
  - Station functionality must accommodate rail operational needs, including increased passenger flow
  - Goal to retain as much of historic building as possible, but there are tradeoffs between rail infrastructure and preservation:
    - Prioritize the primary significant features (main station hall and façade)
  - Will require a complex regulatory process



#### **Key Station Components**





**Substation** 







**Historic Station** 



Light Rail Station Location/ Alignment



Caltrain Maintenance Facility



Airport Connector Landing



# **Governance/Program Organization by Phase**



Program Phases	Lead Agency	Agency Partners		
Vision				
2018 - 2020 Concept Layout	VTA Administered	<ul><li>City of San Jose</li><li>Caltrain</li><li>CHSRA</li></ul>		
Program Development				
2021 Transit Footprint	Caltrain Administered	<ul><li>City of San Jose</li><li>VTA</li><li>CHSRA</li><li>MTC</li></ul>		
2022 – 2024 Station Alternatives and Governance (Business Case Phase I)	Caltrain Administered	<ul><li>City of San Jose</li><li>VTA</li><li>CHSRA</li><li>MTC</li></ul>		

# Program Organization by Phase, cont.



Program Phases	Lead Agency	Agency Partners		
Environmental Review: Target 2024 – 2027 (Funding TBD)				
<ul> <li>Locally Preferred Alternative Selection (Business Case Phase II)</li> <li>Design &amp; Engineering</li> <li>Funding Strategy (Capital and O&amp;M)</li> <li>Delivery Governance TBD</li> <li>CEQA/NEPA Clearance</li> </ul>	Integrated Team TBD	TBD		
Delivery: Funding TBD				
Final Design & Construction	Governance TBD	TBD		

#### **Current Efforts**





# **Environmental Review Phase: Integrated Program Team Organization**

- Continue discussions with General Managers/Executive Directors
- Framework
  - Use existing agency and continue making progress
  - Set up organization that engages Partners at the right level
  - Set up organization for success: complete planning, NEPA/CEQA, seize funding opportunities, position for delivery
- Staff/consultants working with Partners on organization chart



# **Program Delivery: Governance Options**

- Continued discussions with General Manager/Executive Directors
- Staff/consultants working on Applicability/Viability assessment
- Governance selection should be informed by Locally Preferred Alternative selection and funding strategy



#### **Next JPAB Meeting – February 2024**





#### **Alternatives**

- Alternatives development (cont.)
- Station components (cont.)



#### Governance

Integrated Team Organization

